

National Security Council Files

1943 Middle East War, 20 October, 1943 - File No. 15

(3)

DOCUMENT WITHDRAWAL RECORD [NIXON PROJECT]				
DOCUMENT NUMBER	DOCUMENT TYPE	SUBJECT/TITLE OR CORRESPONDENTS	DATE	RESTRICTION
1	reports	Situation Reports	10/20/73	B
FILE GROUP TITLE			BOX NUMBER	
NSC			1175	
FOLDER TITLE				
(3)				

RESTRICTION CODES

A. Release would violate a Federal statute or Agency Policy.
 B. National security classified information.
 C. Pending or approved claim that release would violate an individual's rights.
 D. Release would constitute a clearly unwarranted invasion of privacy or a libel of a living person.

E. Release would disclose trade secrets or confidential commercial or financial information.
 F. Release would disclose investigatory information compiled for law enforcement purposes.
 G. Withdrawn and return private and personal material.
 H. Withdrawn and returned non-historical material.

5790

MEMORANDUM

NATIONAL SECURITY COUNCIL

CONFIDENTIAL

October 20, 1973

MEMORANDUM FOR SECRETARY KISSINGER

FROM: BEN HUBERMAN *BH*

SUBJECT: Memorandum from Aramco Shareholders

The chief shareholders in Aramco have sent -- through John McCloy and Al Haig -- a memorandum to the President regarding the oil situation as of October 12 (Tab C).

Haig has requested a cover memorandum from you prior to forwarding the Aramco note to the President. This memorandum is attached as Tab A. In addition to summarizing the points in the Aramco note, the cover memorandum describes the major events in the oil situation since October 12 and the steps the USG is taking to combat the emerging oil crisis.

RECOMMENDATION

That you sign the cover memorandum for the President, attached at Tab A, and the forwarding memorandum for Al Haig, attached at Tab B.

✓ Concurrence: Bill Quandt

CONFIDENTIAL
GDS

Classified by Benjamin Huberman

MEMORANDUM

5790 A

THE WHITE HOUSE
WASHINGTON

CONFIDENTIAL

MEMORANDUM FOR THE PRESIDENT

FROM: HENRY A. KISSINGER

SUBJECT: Memorandum from Aramco Shareholders

John McCloy has forwarded a memorandum to you from the chief Aramco shareholders. This memorandum summarizes the oil situation as of October 12:

-- The free world oil industry has essentially no spare capacity.

-- At the companies' current negotiations with OPEC in Vienna, OPEC has demanded a 100 percent increase in the price of oil, which is unacceptable to the companies and which would have serious BOP effects.

-- The Saudis and Kuwait were ready to cut back in their oil production; action by any single producer would spark a major crisis.

-- Most of the Persian Gulf oil goes to Western Europe and Japan and, in a crisis, these areas may expand their Persian Gulf supplies at our expense.

-- The current crisis may result in Western European, Japanese and perhaps Soviet interests supplanting those of the U.S. in the Middle East.

Since October 12, the following major events have taken place regarding the oil situation:

-- The Arab oil producers have announced a policy of cutting back production at least 5% a month until the Israelis withdraw completely from the occupied territories and the "legal rights" of the Palestinians are restored.

CONFIDENTIAL - GDS

Classified by Henry A. Kissinger

CONFIDENTIAL

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-- The Saudis have cut production 10% (800,000 barrels per day) and announced another cut would be considered at the end of November. This was probably a minimal response from the Saudi standpoint.

-- Abu Dhabi and Libya have announced a cutoff of oil exports to the U.S. (about 800,000 barrels per day, direct and indirect supply to the U.S.).

? too high

-- The Persian Gulf oil producers -- including Iran -- have announced an increase in the price of oil which amounts to a 33% jump in the price as delivered to the U.S. Libya has also announced an increase, which amounts to about a 60% jump in the price of Libyan oil as delivered to the U.S.

The U.S. depends on Arab oil only for about 10% (1,600,000 barrels per day) of its oil consumption, while Japan and Western Europe depend on Arab oil for 40% and 70% of their consumption, respectively. Thus, it appears inevitable that Japan and Western Europe will bear the brunt of progressive cutbacks in Arab production.

If the U.S. becomes the focus of an Arab-wide boycott, the U.S. companies that produce most Middle East oil might be able to shift supplies among themselves to hide the destination and thus circumvent the boycott. However, the companies would hesitate to do this for fear of jeopardizing their relations with the producing countries, and perhaps with Western Europe and Japan, if they were found out.

To deal with the immediate situation, Governor Love has prepared at my request an Emergency Oil Action Program. I will be sending this to you shortly for your approval, together with a proposed message to the Congress. This emergency program contains measures to overcome shortages by immediately cutting back on oil demand and increasing oil supply. The program also contains steps designed to accelerate progress toward our longer-term goal of self sufficiency.

We will be participating in an emergency oil meeting at the OECD in Paris next week, where we will see if we can come up with a useful oil sharing plan which would help share the oil losses equitably among the OECD members (which includes Japan).

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In response to a message to you from Prime Minister Heath, outlining his great concern over the oil situation and the weakened position of the oil companies, we have requested the UK to send a representative for an exchange of views and to ensure that US and UK oil policies are coordinated.

CONFIDENTIAL

MEMORANDUM

THE WHITE HOUSE
WASHINGTON

MEMORANDUM FOR ALEXANDER M. HAIG

FROM: HENRY A. KISSINGER

SUBJECT: Memorandum from Aramco Shareholders

Attached per your request is a cover memorandum from me regarding the Aramco shareholders' memorandum to the President, of October 12, 1973.

NSC 5790

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THE WHITE HOUSE
WASHINGTON

13 October 1973

MEMORANDUM FOR SECRETARY KISSINGER

FROM: - ALEXANDER M. HAIG, JR. 

Attached is a memorandum for the President from chief Aramco shareholders with large oil interests in Saudi Arabia. The memorandum has a covering letter from John McCloy.

I have sent McCloy a brief note stating that I have furnished the memorandum to both you and the President. However, before forwarding the letter to the President I would appreciate a covering memorandum from NSC.

Attachment



Department of State

TELEGRAM

Wor

20 Oct

SECRET 237

PAGE 01 JIDDA 04616 210914Z

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ACTION EB-11

INFO OCT-01 NEA-10 ISO-00 CIAE-00 DODE-00 PM-07 H-03
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SS-20 USIA-15 ACDA-19 IO-14 AID-20 COME-00 FRB-02
TRSE-00 XMB-07 OPIC-12 CIEP-02 OMB-01 DRC-01 SCI-06
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SECRET JIDDA 4616

CORRECTED COPY PARA C

ATTN: TREASURY WILLIAM SIMON, AND EB/IFD WEINTRAUB

E.O. 11652: GDS
TAGS: ENRG, FIN, SA
SUBJ: ARAB THREATS TO WITHDRAW FUNDS FROM U.S. BANKING
AND FINANCIAL INSTITUTIONS

REF: JIDDA 4615

1. BOTH AHMED ZAKI YAMANI, SAUDI ARABIAN PETROLEUM
MINISTER, AND KAMAL ADHAM, INTELLIGENCE ADVISOR TO
THE KING, TOLD ME YESTERDAY THAT THERE IS STRONG
PRESSURE IN ARAB COUNCILS TO WITHDRAW FUNDS FROM
AMERICAN BANKS AND OTHER FINANCIAL INSTITUTIONS.

2. I TOLD THEM THE FOLLOWING:

A. PROBABLY NO ONE WOULD STOP THEM IF THEY TRIED TO DO
THIS, BUT IT SEEMED TO ME TO BE AN ACT OF EXTRAORDINARY
FOLLY.

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Department of State **TELEGRAM**

SECRET

PAGE 02 JIDDA 04616 210914Z

B. IF THE ARABS DUMPED THEIR DOLLARS, THE VALUE OF THE DOLLAR ON THE WORLD MONEY MARKET WOULD SURELY BE DEPRESSED -- AT LEAST MOMENTARILY.

C. BUT THE DOLLAR IS ALREADY UNDERVALUED; OUR BALANCE OF PAYMENTS POSITION HAS RECENTLY SHOWN SPECTACULAR IMPROVEMENTS; THE DOLLAR CONTINUES TO STRENGTHEN IN SPITE OF THE RENEWAL HOSTILITIES AND IF EUROPEANS ARE ABLE TO PICK UP EVEN CHEAPER DOLLARS, THEY WOULD DO SO WITH ALACRITY.

D. THE DOLLAR COULD THEN BE EXPECTED TO REBOUND VIGOROUSLY; THE ARABS WOULD BE STUCK WITH THEIR OVERVALUED FRANCS, MARKS, LIRA AND CROWNS, AND ONLY THE GNOMES OF ZURICH, FRANKFURT, ROME AND STOCKHOLM WOULD PROFIT.

3. BOTH MEN SEEMED IMPRESSED; SAID THEY AGREED WITH THIS AND CERTAINLY WOULD SEE THAT SAUDI ARABIA DIDN'T FOLLOW SUCH A COURSE. NEITHER, HOWEVER, KNEW WHAT OTHER ARABS MIGHT DO, BUT YAMANI THOUGHT THE KUWAITIS MIGHT START MOVING THEIR FUNDS.

4. GUIDANCE REQUESTED:

A. IS THE SEQUENCE IN PARA 2 SOUND?

B. IF SO, NEED WE WORRY EXCESSIVELY ABOUT ARAB WITHDRAWAL OF FUNDS?

C. WHAT LINE SHOULD WE FOLLOW ON THIS SUBJECT AND WHAT SUPPORTING DOCUMENTS OR INFORMATION CAN YOU SEND? AKINS

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SECRET/EXDIS

DEPARTMENT OF STATE
Operations Center

MIDDLE EAST TASK FORCE
Situation Report # 47

Situation Report in the Middle East as of 0600 EDT, 10/20/73

Military Situation

Northern Front: News agencies reported Syrian military sources as saying fierce fighting and a "major new Syrian counteroffensive" was underway last night in the northern and central sectors of the Golan. We have no confirmation from other sources.

Reports from Israel indicate widespread Fedayeen shelling on Lebanese frontier caused fires and casualties yesterday. Last night there were further exchanges of fire between Fedayeen and Israelis but Israel claimed no casualties and little damage incurred.

Southern Front: In contrast to ebullient mood that has characterized recent IDF briefings on Suez front, IDF spokesman at evening briefing on October 19 was subdued when describing latest situation. He reported Israeli force on west bank of Canal is meeting stiff resistance. Two of three prongs of Israeli thrust west of Canal are stalled--the attempt to move south toward Suez City, and the thrust in south-westerly direction to cut Cairo-Suez rail and road communication. IDF briefer said 200 to 250 Egyptian tanks are opposing Israeli west bank force and the Egyptian artillery east of Canal has started firing to the west in support of Egyptian defenders. Although situation is unclear IDF briefer noted for first time that Israelis were taking casualties. Senior Israeli MOD official believes October 20 may be key in determining how long Egyptians

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GDS - DECLASS Dec. 31, 1981

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can continue. Press from both Tel Aviv and Cairo this morning is reporting that major tank battle continues on east bank of Canal, particularly in the central sector. Israeli General is quoted in press as saying that Egyptians are using Russian tactics--"massive attacks, and enormous loss of manpower; Egyptians are fighting a suicide fight".

Diplomatic Situation

Davan's Statement: In a television interview before the Secretary's visit to Moscow was announced, Dayan said, "I absolutely reject the idea that the war will end by the superpowers compelling the end of the war. I reject it, I don't like it, and I hope it won't happen--that Russia and America will say, 'now, you boys stop it.' That really won't get any practical result."

Fahmi's Statement: Acting FonMin Fahmi summoned French, British and Swiss Ambassadors in Cairo and informed them that Egypt will not accord citizens of non-combatant states who participate in the current battle and are captured, protection provided under the Geneva Agreement. Egypt will treat them as mercenaries.

Casualties

Although reports are conflicting, DIA estimates casualties and losses through October 19 as:

	<u>Arabs</u>	<u>Israelis</u>
Personnel (KIA/WIA)	15,500	4,000
Tanks	1,800	870
Aircraft	360	110
Ships	30	1

Soviet Airlift

The Soviet airlift reached new high October 19. Approximately 102 transport aircraft landed or were enroute bringing 10-day total to estimated 613 flights. Egypt received bulk of flights on October 19.

SECRET/EXDIS

SECRET/EXDIS

3.

Israeli Political Mood

Embassy Tel Aviv reports that the Israeli homefront is holding up well. Necessary services are being maintained and there is no shortage of essential foodstuffs or supplies. Embassy believes U.S. resupply has strengthened Mrs. Meir and GOI domestically, and, at least for time being, stilled dissatisfaction over failure to recognize Arab threat. However, political and psychological mood appears to support IDF carrying through battle to its logical conclusion. Embassy believes GOI flexibility with respect to acceptance of any ceasefire is limited.

Oil Developments

Libyan radio announced that the LARG is suspending oil exports to the U.S. Libya also unilaterally raised the posted price of 40 degree crude oil from \$4.58 to \$8.92. Libya and Abu Dhabi are the two states thus far that have announced embargos on shipments to U.S. -- (accounting for about 380,000 bbls/day direct shipments to U.S.)

Secretary's Departure

The White House announced the Secretary's departure for Moscow at 0030 EDT., October 20. Gerald Warren announced that Dobrynin and Sisco amongst others (unidentified) were accompanying the Secretary.

APPROVED

P. L. S.

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SECRET/EXDISDEPARTMENT OF STATE
Operations CenterMIDDLE EAST TASK FORCE
Situation Report # 48Situation Report in the Middle East as of 1200 EDT, 10/29/73

Egyptian Front: Fighting is intense on both banks of the canal with the IDF spokesman reporting that Israeli forces are widening their beachhead on the West Bank. One IDF announcement stated that the road to Cairo was wide open. However, Def Min was somewhat more cautious, saying that Israel was scoring impressive achievements but the price was a great deal of blood. It appears that the Canal battle has still not been decided either way.

Syrian Front: The IDF spokesman claims that the Syrian front is relatively quiet. The Syrian and Jordanian counter-attack apparently ran out of steam. The Jordanians are reported to be moving replacement troops into the Syrian theater and are under strong pressure to commit another brigade to the war. Hussein is reported to be resisting for the time being. Israel is moving armor from the Syrian to the Egyptian front.

Arab Relations With the US: Bahrain has served notice that it is ending the MIDEASTFOR Station Agreement. Bahrain's Foreign Minister says his government will honor the provision for a one year notice but prefers a more rapid US departure. In explanation of the move, the Foreign Minister cited the difficulty of having a US presence in Bahrain while, he said, US intervention in the Middle East was being demonstrated by submission of a bill to Congress for large emergency assistance to Israel. There are currently no US ships in the Bahrain port; the Commander of MIDEASTFOR is now on a visit to Singapore. There are approximately 550 Americans including dependents in Bahrain with MIDEASTFOR.

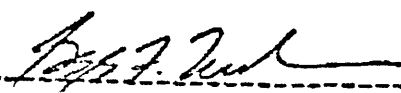
SECRET/EXDISGDS - DECLAS Dec. 31, 1981

SECRET/EXDIS

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Arab reaction against US citizens continues restrained in most capitals, but Sanaa reports increasing anti-American feeling due to US support for Israel. The Arab public generally is not yet aware of the extent of Egyptian reverses on the battlefield and Sanaa, Tripoli and Cairo all estimate that when this information becomes known the possibility of action against US citizens is likely to increase.

Reactions to the Secretary's Trip to Moscow: In an apparent reaction to the Secretary's trip, Israeli Defense Minister Dayan said that he would not propose that the State of Israel seek a ceasefire. On the other hand, if an appeal came from the Arab states for either a return to the previous lines or a ceasefire in place, Dayan said he did not think Israel would be in a position to say it opposes a ceasefire and wants a continuation of the war. The Egyptian newspaper Al Ahram, October 20, said that a return to the no-peace-no-war situation is no longer possible and that the only path open is "lawful war until lawful peace" is achieved.

APPROVED BY: 

DEPUTY DIRECTOR FOR OPERATIONS

SECRET/EXDIS



Department of State

TELEGRAM

SECRET 955

PAGE 01 STATE 208598

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INFO OCT-01 ISQ-00 LSSO-00 CCO-00 /031 R

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APPROVED BY NEA TASK FORCE: MSTERNER
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SECRET STATE 208598

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E.O. 11652: GDS

TAGS: XX

SUBJECT: SECRETARYS SITREP NO 1 AS OF 0500 EDT 10-20-73

DELIVER TO SECRETARY'S AIRCRAFT WHICH DUE ARRIVE
COPENHAGEN 1415 LOCAL.

1. NORTHERN FRONT: NEWS AGENCIES REPORTED SYRIAN MILITARY SOURCES AS SAYING FIERCE FIGHTING AND A QUOTE MAJOR NEW SYRIAN COUNTEROFFENSIVE UNQUOTE WAS UNDERWAY LAST NIGHT IN THE NORTHERN AND CENTRAL SECTORS OF THE GOLAN. WE HAVE NO CONFIRMATION FROM OTHER SOURCES. (EUROPEAN ATTACHE WHO LEFT DAMASCUS OCTOBER 18 SAID THAT AT LEAST 60 PERCENT OF SYRIAN FORCES HAVE BEEN DESTROYED AND THAT ISRAEL HAS CUT IDF TO 3-4 BRIGADES ON SYRIAN FRONT.)

2. REPORTS FROM ISRAEL INDICATED WIDESPREAD FEDAYEEN SHELLING ON LEBANESE FRONTIER CAUSING FIRES AND CASUALTIES YESTERDAY. LAST NIGHT THERE WERE FURTHER EXCHANGES OF FIRE BETWEEN FEDAYEEN AND ISRAELIS BUT ISRAEL CLAIMED NO CASUALTIES AND LITTLE DAMAGE INCURRED.

3. SOUTHERN FRONT: IN CONTRAST TO EBULLIENT MOOD THAT

NOT TO BE REPRODUCED WITHOUT THE AUTHORIZATION OF THE EXECUTIVE SECRETARY

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Department of State

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HAS CHARACTERIZED RECENT IDF BRIEFINGS ON SUEZ FRONT, IDF SPOKESMAN AT EVENING BRIEFING ON OCTOBER 19 WAS SUBDUED WHEN DESCRIBING LATEST SITUATION. HE REPORTED

ISRAELI FORCE ON WEST BANK OF CANAL IS MEETING STIFF RESISTANCE. TWO OF THREE PRONGS OF ISRAELI THRUST WEST OF CANAL ARE STALLED -- ATTEMPT TO MOVE SOUTH TOWARD SUEZ CITY, AND THRUST IN SOUTH-WESTERLY DIRECTION TO CUT CAIRO-SUEZ RAIL AND ROAD COMMUNICATION. IDF BRIEFER SAID 200 TO 250 EGYPTIAN TANKS ARE OPPOSING ISRAELI WEST BANK FORCE AND EGYPTIAN ARTILLERY EAST OF CANAL HAS STARTED FIRING TO THE WEST IN SUPPORT OF EGYPTIAN DEFENDERS. ALTHOUGH SITUATION IS UNCLEAR IDF BRIEFER NOTED FOR FIRST TIME THAT QUOTE ISRAELIS ARE TAKING CASUALTIES. UNQUOTE. SENIOR ISRAELI MOD OFFICIAL BELIEVES OCTOBER 20 MAY BE KEY IN DETERMINING HOW LONG EGYPTIANS CAN CONTINUE. PRESS FROM BOTH TEL AVIV AND CAIRO THIS MORNING IS REPORTING THAT MAJOR TANK BATTLE CONTINUES ON EAST BANK OF CANAL, PARTICULARLY IN THE CENTRAL SECTOR. ISRAELI GENERAL IS QUOTED IN PRESS AS SAYING THAT EGYPTIANS ARE USING RUSSIAN TACTICS -- MASSIVE ATTACKS -- AND ENORMOUS LOSS OF MANPOWER, EGYPTIANS FIGHTING A SUICIDE FIGHT. UNQUOTE.

4. IN A TELEVISION INTERVIEW BEFORE THE SECRETARY'S VISIT TO MOSCOW WAS ANNOUNCED, DAYAN SAID QUOTE I ABSOLUTELY REJECT THE IDEA THAT THE WAR WILL END BY THE SUPERPOWERS COMPELLING THE END OF THE WAR. I REJECT IT, I DON'T LIKE IT, AND I HOPE IT WON'T HAPPEN -- THAT RUSSIA AND AMERICA WILL SAY, QUOTE NOW, YOU BOYS STOP IT. UNQUOTE, THAT REALLY WON'T GET ANY PRACTICAL RESULT.

5. CASUALTIES: ALTHOUGH REPORTS ARE CONFLICTING, DIA ESTIMATES CASUALTIES AND LOSSES THROUGH OCTOBER 19 AS:

	ARABS	ISRAELIS
PERSONNEL (KIA/WIA)	15,500	4,000
TANKS	1,300	870
AIRCRAFT	360	110

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Department of State

TELEGRAM

SECRET

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SHIPS

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6. SOVIET AIRLIFT. SOVIET AIRLIFT REACHED NEW HIGH OCTOBER 19. APPROXIMATELY 102 TRANSPORT AIRCRAFT LANDED OR WERE ENROUTE BRINGING 10-DAY TOTAL TO ESTIMATED 613 FLIGHTS. EGYPT RECEIVED BULK OF FLIGHTS ON OCTOBER 19.

7. ACTING FONMIN FAHMI SUMMONED FRENCH, BRITISH AND SWISS AMBASSADORS IN CAIRO AND INFORMED THEM THAT EGYPT WILL NOT ACCORD CITIZENS OF NONCOMBATANT STATES WHO PARTICIPATE IN THE CURRENT BATTLE AND ARE CAPTURED, PROTECTION PROVIDED UNDER THE GENEVA AGREEMENT. EGYPT WILL TREAT THEM AS MERCENARIES.

8. ZAYYAT IN NEW YORK. AN FBI SOURCE REPORTED THAT ZAYYAT MET SEPARATELY WITH SOVIET UN AMBASSADOR AND PRC AMBASSADOR HUANG HUA ON EVENING OF OCTOBER 19. ZAYYAT SAID THAT HIS LATEST INFO FROM HAFEZ ISMAIL IN CAIRO WAS THAT SYRIANS WERE MAKING AN OFFENSIVE AND FIERCE BATTLE IN EGYPT WAS ENTERING FIFTH DAY AND OUTCOME UNKNOWN. ZAYYAT SAID THAT HE HAD NO CURRENT POLITICAL INSTRUCTIONS FROM CAIRO. HE SAID THAT NIGERIAN UN AMBASSADOR HAD ADVISED HIM AFTER MEETING WITH SECRETARY KISSINGER THAT USG WOULD INTRODUCE RESOLUTION IN SECURITY COUNCIL BY MIDDLE OF NEXT WEEK, ASKING FOR CEASE-FIRE AND QUICK ACTION ON PRINCIPLES OF RESOLUTION 242.

9. ISRAELI POLITICAL MOOD. EMBASSY TEL AVIV REPORTS THAT ISRAELI HOMEFRONT IS HOLDING UP WELL. NECESSARY SERVICES ARE BEING MAINTAINED AND THERE IS NO SHORTAGE OF ESSENTIAL FOODSTUFFS OR SUPPLIES. EMBASSY BELIEVES US RESUPPLY HAS STRENGTHENED MEIR AND GOI DOMESTICALLY, AND, AT LEAST FOR TIME BEING, STILLED DISSATISFACTION OVER FAILURE TO RECOGNIZE ARAB THREAT. HOWEVER, POLITICAL AND PSYCHOLOGICAL MOOD APPEARS TO SUPPORT IDF CARRYING THROUGH BATTLE TO ITS LOGICAL CONCLUSION. EMBASSY BELIEVES GOI FLEXIBILITY WITH RESPECT TO ACCEPTANCE OF ANY CEASEFIRE IS LIMITED.

NOT TO BE REPRODUCED WITHOUT THE AUTHORIZATION OF THE EXECUTIVE SECRETARY

SECRET



Department of State

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SECRET

PAGE 04 STATE 208598

10. LIBYA SUSPENDS OIL EXPORTS TO US. LIBYAN RADIO ANNOUNCED THAT THE LARG IS SUSPENDING OIL EXPORTS TO THE U.S. LIBYA ALSO UNILATERALLY RAISED THE POSTED PRICE OF 40 DEGREE CRUDE OIL FROM \$4.58 TO \$8.92. LIBYA AND ABU DHABI ARE THE TWO STATES THUS FAR THAT HAVE ANNOUNCED EMBARGOS ON SHIPMENTS TO US (ACCOUNTING FOR ABOUT 380,000 BBLs/DAY DIRECT SHIPMENTS TO U.S.)

11. PRESSURE ON ARAB MODERATES INCREASING. AFTER RECENT SILENCE ON SUBJECT, MEDIA IN ALGERIA, IRAQ AND LIBYA~ HAVE BEGUN TO CRITICIZE JORDAN FOR FAILING TO OPEN ANOTHER FRONT. BAGHDAD MEDIA HAS ALSO CRITICIZED KING FAYSAL FOR HIS FAILURE TO COMPLETELY CUTOFF SAUDI OIL TO THE U.S.

12. SECRETARY'S DEPARTURE. THE WHITE HOUSE ANNOUNCED THE SECRETARY'S DEPARTURE FOR MOSCOW AT 0030 EDT., OCTOBER 20. GERALD WARREN ANNOUNCED THAT DOBRYNIN AND SISCO AMONGST OTHERS (UNIDENTIFIED) WERE ACCOMPANYING THE SECRETARY.

KISSINGER

FORM DS 32210CR3

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SECRET

NEA TASK FORCE: MSTERNER: CHG
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NEA TASK FORCE: MSTERNER
S/S-0 P.P. SARROS

FLASH COPENHAGEN
IMMEDIATE MOSCOW

EXDIS TOSEC

E.O. 11652: GDS
TAGS: XX

SUBJECT: SECRETARY'S SITREP NO 1 AS OF 0500 EDT 10-20-73

1. DELIVER TO SECRETARY'S AIRCRAFT WHICH DUE ARRIVE
COPENHAGEN 1415 LOCAL.

1. NORTHERN FRONT: NEWS AGENCIES REPORTED SYRIAN MILITARY SOURCES AS SAYING FIERCE FIGHTING AND A QUOTE MAJOR NEW SYRIAN COUNTEROFFENSIVE UNQUOTE WAS UNDERWAY LAST NIGHT IN THE NORTHERN AND CENTRAL SECTORS OF THE GOLAN. WE HAVE NO CONFIRMATION FROM OTHER SOURCES. A EUROPEAN ATTACHE WHO LEFT DAMASCUS OCTOBER 18 SAID THAT AT LEAST 60 PERCENT OF SYRIAN FORCES HAVE BEEN DESTROYED AND THAT ISRAEL HAS CUT IDF TO 3-4 BRIGADES ON SYRIAN FRONT.

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SECRET/EXDIS

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SHIPS	30	1

6. SOVIET AIRLIFT. SOVIET AIRLIFT REACHED NEW HIGH OCTOBER 19. APPROXIMATELY 302 TRANSPORT AIRCRAFT LANDED OR WERE ENROUTE BRINGING 10-DAY TOTAL TO ESTIMATED 633 FLIGHTS. EGYPT RECEIVED BULK OF FLIGHTS ON OCTOBER 19.

7. ACTING FOMIN FAHMI SUMMONED FRENCH, BRITISH AND SWISS AMBASSADORS IN CAIRO AND INFORMED THEM THAT EGYPT WILL NOT ACCORD CITIZENS OF NONCOMBATANT STATES WHO PARTICIPATE IN THE CURRENT BATTLE AND ARE CAPTURED, PROTECTION PROVIDED UNDER THE GENEVA AGREEMENT. EGYPT WILL TREAT THEM AS MERCENARIES.

FORM DS 322A(CCR)

SECRET/EXDIS

13

8. ZAYYAT IN NEW YORK. AN FBI SOURCE REPORTED THAT ZAYYAT MET SEPARATELY WITH SOVIET UN AMBASSADOR AND PRC AMBASSADOR HUANG HUA ON EVENING OF OCTOBER 19. ZAYYAT SAID THAT HIS LATEST INFO FROM HAFEZ ISMAIL IN CAIRO WAS THAT SYRIANS WERE MAKING AN OFFENSIVE AND FIERCE BATTLE IN EGYPT WAS ENTERING FIFTH DAY AND OUTCOME UNKNOWN. ZAYYAT SAID THAT HE HAD NO CURRENT POLITICAL INSTRUCTIONS FROM CAIRO. HE SAID THAT NIGERIAN UN AMBASSADOR HAD ADVISED HIM AFTER MEETING WITH SECRETARY KISSINGER THAT USG WOULD INTRODUCE RESOLUTION IN SECURITY COUNCIL BY MIDDLE OF NEXT WEEK, ASKING FOR CEASE-FIRE AND QUICK ACTION ON PRINCIPLES OF RESOLUTION 242.

9. ISRAELI POLITICAL MOOD. EMBASSY TEL AVIV REPORTS THAT ISRAELI HOMEFRONT IS HOLDING UP WELL. NECESSARY SERVICES ARE BEING MAINTAINED AND THERE IS NO SHORTAGE OF ESSENTIAL FOODSTUFFS OR SUPPLIES. EMBASSY BELIEVES US RESUPPLY HAS STRENGTHENED MEIR AND GOI DOMESTICALLY, AND, AT LEAST FOR TIME BEING, STILLED DISSATISFACTION OVER FAILURE TO RECOGNIZE ARAB THREAT. HOWEVER, POLITICAL AND PSYCHOLOGICAL MOOD APPEARS TO SUPPORT IDF CARRYING THROUGH BATTLE TO ITS LOGICAL CONCLUSION. EMBASSY BELIEVES GOI FLEXIBILITY WITH RESPECT TO ACCEPTANCE OF ANY CEASEFIRE IS LIMITED.

10. LIBYA SUSPENDS OIL EXPORTS TO US. LIBYAN RADIO ANNOUNCED THAT THE LARG IS SUSPENDING OIL EXPORTS TO THE U.S. LIBYA ALSO UNILATERALLY RAISED THE POSTED PRICE OF 40 DEGREE CRUDE OIL FROM \$4.58 TO \$5.12. LIBYA AND ABU DHABI ARE THE TWO STATES THUS FAR THAT HAVE ANNOUNCED EMBARGOS ON SHIPMENTS TO US (ACCOUNTING FOR ABOUT 300,000 BBL/DAY DIRECT SHIPMENTS TO U.S.)

11. PRESSURE ON ARAB MODERATES INCREASING. AFTER RECENT SILENCE ON SUBJECT, MEDIA IN ALGERIA, IRAQ AND LIBYA HAVE BEGUN TO CRITICIZE JORDAN FOR FAILING TO OPEN ANOTHER FRONT. BAGHDAD MEDIA HAS ALSO CRITICIZED KING FAYSAL FOR HIS FAILURE TO COMPLETELY CUTOFF SAUDI OIL TO THE U.S.

12. SECRETARY'S DEPARTURE. THE WHITE HOUSE ANNOUNCED THE SECRETARY'S DEPARTURE FOR MOSCOW AT 0030 EDT., OCTOBER 20. GERALD WARREN ANNOUNCED THAT DOBRYNIN AND SISCO AMONGST OTHERS (UNIDENTIFIED) WERE ACCOMPANYING THE SECRETARY.

44

SECRET/EXDIS

NIXON PRESIDENTIAL MATERIALS PROJECT
DOCUMENT CONTROL RECORD

ITEM REMOVED FROM THIS FILE FOLDER

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Department of State

War
TELEGRAM

CONFIDENTIAL 016

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13
ACTION NEA-12

INFO OCT-01 ISO-00 CCO-00 SSO-00 NSCE-00 DODE-00 CIAE-00
USSS-00 NSAE-00 INRE-00 PM-07 H-03 INR-10 L-03 NSC-10
PA-04 RSC-01 PRS-01 SPC-03 SS-20 ACDA-19 IO-14 OMB-01
DPW-01 DRC-01 EUR-25 AF-10 PPT-02 SCS-03 SCA-01
USIE-00 /152 W

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0 200900Z OCT 73
FM USINT CAIRO
TO SECSTATE WASHDC IMMEDIATE 4078
INFO AMEMBASSY AMMAN IMMEDIATE
AMEMBASSY BEIRUT IMMEDIATE
AMEMBASSY TELAVIV IMMEDIATE

C O N F I D E N T I A L CAIRO 3189

E.O. 11652: GDS
TAGS: PFOR EG
SUBJECT: GOE STATES 1949 GENEVA CONVENTION ON POWS WILL NOT
APPLY TO MERCENARIES

1. FOLLOWING IS TEXT OF ANNOUNCEMENT BY GOE SPOKESMAN
AHMED ANIS:

"THE GOVERNMENT OF THE ARAB REPUBLIC OF EGYPT WILL
CONSIDER FOREIGN VOLUNTEERS IN THE ENEMY RANKS AS MERCENARIES
AND WILL TREAT THEM ACCORDINGLY, MR. AHMED ANIS, THE
OFFICIAL SPOKESMAN, SAID LAST NIGHT.

"THESE VOLUNTEERS WILL NOT BENEFIT FROM THE PRO-
TECTION PRESCRIBED FOR THE SUBJECTS OF COMBATANT COUNTRIES
IN ACCORDANCE WITH THE 1949 GENEVA CONVENTIONS ON PRISONERS
OF WAR, HE SAID.

"THE ACTING MINISTER OF FOREIGN AFFAIRS HAS ALREADY
BEGUN SUMMONING FOREIGN DIPLOMATS TO THE MINISTRY TO IN-
FORM THEM OF THIS.

"IN HIS STATEMENT, MR. ANIS SAID THAT THE EGYPTIAN

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Department of State **TELEGRAM**

CONFIDENTIAL

PAGE 02 CAIRO 03189 201117Z

GOVERNMENT IS ABIDING BY THE PROVISIONS OF INTERNATIONAL LAW ORGANISING THE RELATIONS BETWEEN COMBATANTS AND THE 1949 GENEVA CONVENTIONS.

"EGYPT ESTABLISHED ITS COMMITMENT TO INTERNATIONAL LAW AND THE GENEVA CONVENTIONS WHEN IT LET THE INTERNATIONAL RED CROSS REPRESENTATIVE ATTEND THE SURRENDER OF ENEMY TROOPS ON OCTOBER 13, HE ADDED.

"HE SAID THAT SINCE IT HAS BEEN PROVED BEYOND ANY DOUBT THAT THE ISRAELI ENEMY SUMMONS THE SUBJECTS OF OTHER COUNTRIES WHICH ARE NOT PARTIES TO THE CONFLICT TO USE THEM IN MILITARY OPERATIONS AGAINST THE ARABS AND SINCE IT HAS ALSO BEEN PROVED THAT CERTAIN GOVERNMENTS ALLOW THEIR CITIZENS TO TAKE PART IN THE FIGHT AND THAT OTHERS OFFER ALL FACILITIES TO HELP THEM GET TO ISRAEL, IT FOLLOWS THAT:

"1 - THESE FOREIGN VOLUNTEERS ARE NOT SUBJECT TO THE PROTECTION GIVEN TO THE SUBJECT OF BELLIGERENT NATIONS UNDER THE GENEVA CONVENTION.

"2 - THE ARAB REPUBLIC OF EGYPT WILL CONSIDER THESE FOREIGN VOLUNTEERS IN THE ENEMY RANKS AS MERCENARIES AND WILL TREAT THEM AS SUCH.

"EGYPT THEREFORE URGES GOVERNMENTS THAT ALLOW THEIR SUBJECTS TO JOIN THE ENEMY RANKS AS VOLUNTEERS, OR OFFER THOSE VOLUNTEERS TRANSPORT FACILITIES, TO TAKE THE APPROPRIATE MEASURES TO STOP THEM, OTHERWISE THOSE GOVERNMENTS MUST TAKE RESPONSIBILITY FOR THEIR CITIZENS BEING CONSIDERED PROFESSIONAL PAID MERCENARIES, FORFEITING ANY PROTECTION GIVEN TO WAR PRISONERS UNDER THE GENEVA CONVENTIONS."

2. PARALLEL STORY IN AHRAH SUGGESTS THIS IS SPECIFICALLY DIRECTED AGAINST THE AMERICAN CITIZENS WHO MIGHT FOR ANY REASON SERVE WITH IDF IN PRESENT HOSTILITIES, ALTHOUGH WE HAVE RECEIVED NO OFFICIAL NOTIFICATION OF THIS. ANNOUNCEMENT APPARENTLY MEANS THAT GOE WILL NOT TAKE PRISONERS THOSE WHOM IT CONSIDERS TO BE MERCENARIES.
SMITH

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Department of State

TELEGRAM

WAR

2008

SECRET 387

PAGE 01 TEL AV 08391 201535Z

3

73
ACTION SS-30

INFO OCT-01 ISO-00 CCD-00 SSD-00 NSCE-00 DODE-00 CIAE-00

INRE-00 NSAE-00 /031 W

038200

P 201520Z OCT 73.
FM AMEMBASSY TEL AVIV
TO SECSTATE WASHDC PRIORITY 0200

SECRET TEL AVIV 8391

EXDIS

E O 11652: GDS
TAGS: PFOR, MASS, US, IS, XF
SUBJECT: SUPPORT FOR AIRLIFT

REF: TEL AVIV 8319

1. THERE ARE CURRENTLY TOTAL OF 56 USAF PERSONNEL ON TDY IN DIRECT SUPPORT OF AIRLIFT OPERATION. THIS INCREASE IS RESULT OF ADDITIONAL AUGMENTATION OF COMMUNICATIONS AND OFF-LOADING SPECIALISTS.

2. NUMBER WILL BE REDUCED TO 51 ON OCT 22 BY DEPARTURE (AT REQUEST OF DATT TO USAF) OF 5 MEMBERS OF USAF DOCUMENTARY TEAM. THIS TEAM WILL LEAVE BEHIND ONE STILL CAMERAMAN AND ONE MOTION PICTURE CAMERAMAN TO DOCUMENT AIRLIFT TO ITS TERMINATION.

3. IN ADDITION TO THE 5 RESIDENT US CONTRACOR REPS NOTED IN REPTEL --2 FROM MC/D AND 3 FROM GE-- THERE ARE AN ADDITIONAL 11 REPS ON TEMPORARY DUTY, ASSISTING THE ISRAELI AIR FORCE TO ABSORB AND PREPARE TO USE CERTAIN SYSTEMS RECEIVED ON AIRLIFT. EXACT LENGTH OF THEIR STAY IS UNKNOWN, BUT DATT ESTIMATES THAT NONE SHOULD BE HERE LONGER THAN TWO WEEKS. CIVILIAN CONTRACTOR REPS NOW NUMBER 16, BROKEN DOWN AS FOLLOWS:

A. RESIDENT

SECRET

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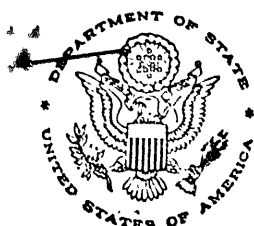
Department of State **TELEGRAM**

SECRET

PAGE 02 TEL AV 08391 201535Z

1 -- MCD/D
3 -- GE
5
B. TEMPORARY
7 -- HUGHES
2 -- MCD/D
1 -- RATHEON
1 -- NORTHUP
11

4. AS OF 12 NOON TODAY, THEREFORE, TOTAL NUMBER OF AMERICAN PERSONNEL IN ISRAEL AS RESULT OF AIRLIFT IS 67-56 MILITARY (SOON TO BE 51) AND 11 CIVILIAN.
KEATING



Department of State **TELEGRAM**

SECRET 434

PAGE 01 TEL AV 08393 201554Z

51
ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 /031 W

038394

201520Z OCT 73
FM AMEMBASSY TEL AVIV
TO SECSTATE WASHDC PRIORITY 0202

SECRET TEL AVIV 8393

EXDIS

FOR ASSISTANT SECRETARY SISCO

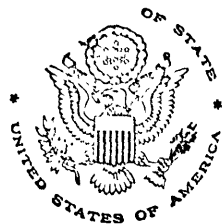
E O 11652: GDS
TAGS: PFOR, MASS, US, IS, XF
SUBJECT: AID TO ISRAEL

1. I ASSUME AT APPROPRIATE TIME WE WILL GET DETAILS HERE OF OUR PROPOSED DOLS 2 BILLION ASSISTANCE GRANT TO ISRAEL. NEEDLESS TO SAY, I WHOLEHEARTEDLY CONCUR WITH PRESIDENT'S PROPOSED LINE OF ACTION.

2. I HOPE, HOWEVER, THAT NO ONE IN WASHINGTON IS THINKING OF ADMINISTERING THIS AID THROUGH ANY FORM OF MAAG/MEDT OR OTHER VARIANT WHICH WOULD RESULT IN LARGE-SCALE, AT LEAST SEMI-PERMANENT US MILITARY PRESENCE HERE. AS I BELIEVE IS OBVIOUS TO ALL CONCERNED, EMERGENCY AIRLIFT OPERATION IS GOING VERY SMOOTHLY WITH ISRAELIS ABLE TO TAKE POSSESSION OF AND IMMEDIATELY UTILIZE THE VAST MAJORITY OF ITEMS RECEIVED. WHERE TECHNICAL HELP IS REQUIRED, IT IS BEING PROVIDED BY ADDITIONAL CIVILIAN TECH REPS ON TEMPORARY ASSIGNMENT IN COUNTRY. I SEE NO REASON WHY WE SHOULD NOT CONTINUE CURRENT PRACTICES WHICH APPEAR TO BE WORKING VERY WELL. OUR LATEST INFO FROM AIR FORCE CHANNELS SUGGESTS AIRLIFT ABOUT ONE-THIRD COMPLETE. IN THE NOT TOO DISTANT FUTURE, THEREFORE, AIRLIFT SHOULD TERMINATE AND THE 50 SOME USAF PERSONNEL CURRENTLY ENGAGED IN THIS ACTIVITY WILL DEPART.

3. TO DATE, MY DATT AND DAO HAVE BEEN ABLE TO ABSORB

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Department of State

TELEGRAM

SECRET

PAGE 02 TEL AV 08393 201554Z

ADDITIONAL RESPONSIBILITIES OF COORDINATING AIRLIFT HERE AND PERFORM THESE AND NORMAL DAO DUTIES IN TIME OF CRISIS IN OUTSTANDING MANNER. I HAVE NO DOUBTS THAT THIS WILL CONTINUE TO BE THE CASE. WHEN THE EMERGENCY NATURE OF OUR RESUPPLY EFFORT IS OVER THE DAO SHOULD BE ABLE TO DO WHATEVER IS NECESSARY HERE FOR COORDINATION OF THE MILITARY SUPPLY PROGRAM.

4. TO RECAPITULATE, I WOULD APPRECIATE ADDITIONAL DETAILS ON OUR GRANT PROGRAM AS SOON AS POSSIBLE. BUT THE MAJOR PURPOSE OF THIS MESSAGE IS TO PROVIDE YOU WITH AMMUNITION IN CASE YOU HAVE TO SHOOT DOWN ANY ILL CONCEIVED MAAG-TYPE IDEAS THAT MIGHT RAISE THEIR UGLY HEADS.
KEATING

73. 338

DEPARTMENT OF STATE

Washington, D.C. 20520

October 20, 1973

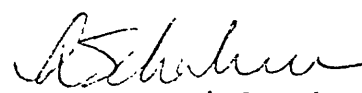
CONFIDENTIAL

MEMORANDUM FOR MAJOR GENERAL BRENT SCOWCROFT
THE WHITE HOUSE

Subject: Franco Letter to the President
on the Middle East Conflict

The Spanish Embassy delivered a cabled message to the President from General Franco on October 13. The message, a translation of which is attached, deals with the Middle East conflict and offers Spain's good offices to help achieve an early ceasefire and a just and negotiated peace. A suggested reply prepared for the President's signature is attached.

When the reply has been signed, the original will be delivered to the Spanish Embassy in Washington for transmittal to General Franco. At the same time a cable giving the texts of the incoming message and of the President's reply will be sent to American Embassy Madrid.


Thomas R. Pickering
Executive Secretary

Attachments:

1. General Franco's cable of 10/13/73 with translation.
2. Suggested reply.
3. Draft cable with recommended reply.
4. Cable with text of General Franco's message.

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GDS



Embajada de España

7019000

TEXTO DEL MENSAJE TELEGRAFICO DE SU EXELENIA
EL JEFE DEL ESTADO ESPAÑOL AL HONORABLE PRESI _
DENTE DE LOS ESTADOS UNIDOS DE FECHA 13 DE
OCTUBRE DE 1973.

" Querido Presidente Nixon: el aluvion de noticias sobre los sufrimientos de millones de seres humanos en el Proximo Oriente y el temor de que puedan extenderse a un numero mayor todavia, me lleva a transmitirle mi profunda preocupacion y mi ferviente deseo tanto de que se pueda evitar la prolongacion del conflicto, pues la guerra llama a la guerra, como de que por todos los medios se pueda tambien evitar la propagacion del mismo, ya que ello llevaria implicito el riesgo de una hecatombe para toda la Humanidad.

Entiendo, señor Presidente, que es urgente que el gobierno de esa gran nacion americana, secundado si fuera preciso por el de otras naciones amigas, lograra el convencimiento de los dirigentes de los paises en lucha sobre la siembra de odios inextinguibles que representaria la continuacion de la contienda. Las guerras no resuelven los problemas sino que los agravan y suponen la ruina tanto para



Embajada de España

en estos momentos de zozobra que vivimos, no escatimar es_
fuerzos para lograr unas bases de arreglo negociado que pue_
dan ser aceptadas sin colocar a ninguno de los contendientes
en trance de desesperacion. De otro modo los fermentos de un
terrorismo permanente y sin cuartel crearian una situacion
de guerra latente que se perpetuaria sin lograr soluciones
a las graves tensiones existentes entre Israel y los pueblos
arabes. Por ello deseo comunicarle, señor Presidente, que España
esta dispuesta a considerar con toda rapidez la forma mas
eficaz de hacer valer sus buenos oficios en pro de un pronto ces
de las hostilidades y de una paz justa y negociada de acuerdo
con nuestra constante politica en favor del entendimiento entre
los pueblos, y de acuerdo tambien con nuestra firme actitud
puesta a prueba durante las dos guerras mundiales que no lo_
graron quebrantar nuestra decidida voluntad de mantener la paz.

Reciba, señor Presidente y querido amigo, el renovado
testimonio de mi sincero afecto.

FRANCISCO FRANCO

Jefe del Estado español

DEPARTMENT OF STATE
DIVISION OF LANGUAGE SERVICES

(TRANSLATION)

LS NO. 38177
T-125/R-XX
Spanish

Embassy of Spain

Text of the telegram from His Excellency the Chief of
the Spanish State to the President of the United States
of America, dated October 13, 1973

Dear President Nixon:

The flood of news about the sufferings of millions of human beings
in the Near East and the fear that the number may become even greater
lead me to express to you my deep concern and my fervent desire that
prolongation of the conflict can be prevented, because war generates
war, and that its expansion can also be prevented by all possible means,
inasmuch as the risk of a holocaust for all mankind would be inherent
in such expansion.

I believe, Mr. President, that it is urgent for the Government of
your great nation, supported if necessary by the Governments of other
friendly nations, to convince the leaders of the warring countries that

continuation of the conflict would sow ineradicable hatred. Wars do
not solve problems, but only aggravate them and result in ruin for the
victors as well as the vanquished. That makes it necessary, in these
moments of anxiety, to spare no effort to arrive at bases for a nego-
tiated settlement which can be accepted without placing either of the
opposing sides in a desperate situation. Otherwise, the agitation of
the situation would create a situation of latent

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warfare that would perpetuate itself without finding solutions for the grave tensions existing between Israel and the Arab peoples.

I therefore wish to inform you, Mr. President, that Spain is prepared to consider with all rapidity the most effective manner of using its good offices in behalf of a prompt cessation of hostilities and a just and negotiated peace, in accordance with our unvarying policy of support for understanding among peoples, and in accordance also with our firm position, put to the proof during two World Wars which did not succeed in breaking our resolute determination to maintain peace.

Accept, Mr. President and dear friend, the renewed assurance of my sincere esteem.

Francisco Franco

Chief of the Spanish State

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SUGGESTED REPLY

Dear General Franco:

I received your message of October 13 regarding the conflict in the Middle East and the readiness of your government to help bring about an early cessation of hostilities and progress toward a just peace settlement.

The United States shares your concern for the human suffering in the Middle East conflict and also hopes that the hostilities can be ended quickly. Unfortunately, while we and other interested parties were engaged in an intensive diplomatic effort to secure a negotiated settlement, the Soviet Union initiated a massive transfer of arms and war material to Syria, Egypt and Iraq. The United States viewed this as a clear Soviet effort to determine unilaterally the outcome of the present situation in the Middle East, an adventure which could not be permitted to succeed. The consequences to the West, and particularly to those nations which, like Spain, are directly involved in the Mediterranean area, would be grave indeed.

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Our efforts to resupply Israel are a necessary minimum attempt to maintain the kind of military balance in the area which is a prerequisite to a future stable political solution. We are convinced that if our efforts are successful, our ability to bring about a settlement will be enhanced.

I welcome your Excellency's willingness to add the efforts of your government to those already underway, at the United Nations and elsewhere, in encouraging restraint upon the parties to the conflict. Your voice might have particular weight with those Arab states with which Spain enjoys such close relations.

I fully appreciate the delicacy of your government's position in this situation, and I hope that you in turn will recognize the need of my government to maintain sufficient flexibility of action so as to continue to play an effective role with the various parties to the conflict.

In conclusion, I wish to thank your Excellency for your message and to express my wish that our two governments continue to stay in close touch as the Middle East situation evolves.

Sincerely,

Richard Nixon

His Excellency
General Francisco Franco Bahamonde,
Chief of the Spanish State,
Madrid.

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FORM DS 322(OCR)

CONFIDENTIAL

EUR/IB:HMCCOWN:BAS
10/19/73 EXT. 22633
EUR - WELLS STABLER

EUR/IB - MR. RABENOLD
NEA - MR. DAVIES

METF - MR. STACKHOUSE
S/S -

ROUTINE MADRID

E.O. 11652: GDS
TAGS: PFOR, SP, XF
SUBJECT: PRESIDENT'S REPLY TO FRANCO MESSAGE ON
MIDDLE EAST

1. FOLLOWING IS TEXT OF MESSAGE FROM PRESIDENT TO
GENERAL FRANCO, SIGNED ORIGINAL OF WHICH BEING DELIVERED
TO AMBASSADOR SAGAZ:

"DEAR GENERAL FRANCO:

"I RECEIVED YOUR MESSAGE OF OCTOBER 13 REGARDING THE
CONFLICT IN THE MIDDLE EAST AND THE READINESS OF YOUR
GOVERNMENT TO HELP BRING ABOUT AN EARLY CESSATION OF
HOSTILITIES AND PROGRESS TOWARD A JUST PEACE SETTLEMENT.

"THE UNITED STATES SHARES YOUR CONCERN FOR THE HUMAN
SUFFERING IN THE MIDDLE EAST CONFLICT AND ALSO HOPES
THAT THE HOSTILITIES CAN BE ENDED QUICKLY. UNFOR-
TUNATELY, WHILE WE AND OTHER INTERESTED PARTIES WERE
ENGAGED IN AN INTENSIVE DIPLOMATIC EFFORT TO SECURE
A NEGOTIATED SETTLEMENT, THE SOVIET UNION INITIATED A
MASSIVE TRANSFER OF ARMS AND WAR MATERIAL TO SYRIA,
EGYPT AND IRAQ. THE UNITED STATES VIEWED THIS AS A CLEAR
SOVIET EFFORT TO DETERMINE UNILATERALLY THE OUTCOME OF
THE PRESENT SITUATION IN THE MIDDLE EAST, AN ADVENTURE

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FORM DS 322A(OCR)

CONFIDENTIAL

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WHICH COULD NOT BE PERMITTED TO SUCCEED. THE CONSEQUENCES TO THE WEST, AND PARTICULARLY TO THOSE NATIONS WHICH, LIKE SPAIN, ARE DIRECTLY INVOLVED IN THE MEDITERRANEAN AREA, WOULD BE GRAVE INDEED.

"OUR EFFORTS TO RESUPPLY ISRAEL ARE A NECESSARY MINIMUM ATTEMPT TO MAINTAIN THE KIND OF MILITARY BALANCE IN THE AREA WHICH IS A PREREQUISITE TO A FUTURE STABLE POLITICAL SOLUTION. WE ARE CONVINCED THAT IF OUR EFFORTS ARE SUCCESSFUL, OUR ABILITY TO BRING ABOUT A SETTLEMENT WILL BE ENHANCED.

"I WELCOME YOUR EXCELLENCY'S WILLINGNESS TO ADD THE EFFORTS OF YOUR GOVERNMENT TO THOSE ALREADY UNDERWAY, AT THE UNITED NATIONS AND ELSEWHERE, IN ENCOURAGING RESTRAINT UPON THE PARTIES TO THE CONFLICT. YOUR VOICE MIGHT HAVE PARTICULAR WEIGHT WITH THOSE ARAB STATES WITH WHICH SPAIN ENJOYS SUCH CLOSE RELATIONS.

"I FULLY APPRECIATE THE DELICACY OF YOUR GOVERNMENT'S POSITION IN THIS SITUATION, AND I HOPE THAT YOU IN TURN WILL RECOGNIZE THE NEED OF OUR GOVERNMENT TO MAINTAIN SUFFICIENT FLEXIBILITY OF ACTION SO AS TO CONTINUE TO PLAY AN EFFECTIVE ROLE WITH THE VARIOUS PARTIES TO THE CONFLICT.

"IN CONCLUSION, I WISH TO THANK YOUR EXCELLENCY FOR YOUR MESSAGE AND TO EXPRESS MY WISH THAT OUR TWO GOVERNMENTS CONTINUE TO STAY IN CLOSE TOUCH AS THE MIDDLE EAST SITUATION EVOLVES.

SINCERELY,

RICHARD NIXON"

2. WHITE HOUSE DOES NOT PLAN RELEASE TEXT OF FRANCO MESSAGE OR OF PRESIDENT'S REPLY. REQUEST ADVISE IMMEDIATELY IF SPANISH INTEND RELEASE PRESIDENT'S MESSAGE.44

FORM DS 322(OCR)

CONFIDENTIAL

EUR/IB:HMCCOWN:BAS
10/19/73 EXT. 22633
EUR - WELLS STABLER

EUR/IB - MR. RABENOLD

S/S - MR. MILLER

ROUTINE MADRID

E.O. 11652: GDS
TAGS: PFOR, SP, XF
SUBJECT: FRANCO MESSAGE TO PRESIDENT

1. FOLLOWING IS TRANSLATION OF TELEGRAM TO PRESIDENT
NIXON FROM GENERAL FRANCO, DELIVERED BY SPANISH EMBASSY
OCTOBER 13:

"DEAR PRESIDENT NIXON:

"THE FLOOD OF NEWS ABOUT SUFFERINGS MILLIONS OF HUMAN
BEINGS IN NEAR EAST AND FEAR THAT NUMBER MAY BECOME
EVEN GREATER LEAD ME TO EXPRESS TO YOU DEEP CONCERN
AND FERVENT DESIRE THAT PROLONGATION OF CONFLICT CAN
BE PREVENTED, BECAUSE WAR GENERATES WAR, AND THAT ITS
EXPANSION CAN ALSO BE PREVENTED BY ALL POSSIBLE MEANS,
INASMUCH AS RISK OF HOLOCAUST FOR ALL MANKIND WOULD BE
INHERENT IN SUCH EXPANSION.

"I BELIEVE, MR. PRESIDENT, THAT IT URGENT FOR GOVERNMENT
OF YOUR GREAT NATION, SUPPORTED IF NECESSARY BY GOVERN-
MENTS OTHER FRIENDLY NATIONS, TO CONVINCE LEADERS OF
WARRING COUNTRIES THAT CONTINUATION OF CONFLICT WOULD
SOW INCREDIBLE HATRED. WARS DO NOT SOLVE PROBLEMS,
BUT ONLY AGGRAVATE THEM AND RESULT IN RUIN FOR VICTORS
AS WELL AS VANQUISHED. THAT MAKES IT NECESSARY, IN THESE

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FORM DS 322A(OCR)

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1 2

MOMENTS OF ANXIETY, TO SPARE NO EFFORT TO ARRIVE AT BASES FOR NEGOTIATED SETTLEMENT WHICH CAN BE ACCEPTED WITHOUT PLACING EITHER OF OPPOSING SIDES IN DESPERATE SITUATION. OTHERWISE, AGITATION OF PERMANENT AND RELENTLESS TERRORISM WOULD CREATE SITUATION OF LATENT WARFARE THAT WOULD PERPETUATE ITSELF WITHOUT FINDING SOLUTIONS FOR GRAVE TENSIONS EXISTING BETWEEN ISRAEL AND ARAB PEOPLES.

"I THEREFORE WISH TO INFORM YOU, MR. PRESIDENT, THAT SPAIN IS PREPARED TO CONSIDER WITH ALL RAPIDITY THE MOST EFFECTIVE MANNER OF USING ITS GOOD OFFICES IN BEHALF OF PROMPT CESSATION OF HOSTILITIES AND A JUST AND NEGOTIATED PEACE, IN ACCORDANCE WITH OUR UNVARYING POLICY OF SUPPORT FOR UNDERSTANDING AMONG PEOPLES, AND IN ACCORDANCE WITH OUR FIRM POSITION, PUT TO THE PROOF DURING TWO WORLD WARS WHICH DID NOT SUCCEED IN BREAKING OUR RESOLUTE DETERMINATION TO MAINTAIN PEACE.

"ACCEPT, MR. PRESIDENT AND DEAR FRIEND, THE RENEWED ASSURANCE OF MY SINCERE ESTEEM.

FRANCISCO FRANCO
CHIEF OF THE SPANISH STATE"

2. PRESIDENT'S WRITTEN REPLY WILL BE DELIVERED TO AMBASSADOR SAGAZ. WE WILL CABLE TEXT FYI WHEN IT RECEIVES FINAL CLEARANCE. 44

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NOV-83

COPY 7 OF 8 COPIES

Wav



Department of State
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TELEGRAM

CONTROL: 5801Q
RECD: 20 OCT 73 12:30AM

Wav

Z 202330Z OCT 73 ZFF-4
FM AMEMBASSY AMMAN
TO SECSTATE WASHDC FLASH 9777
BT
SECRET AMMAN 5579

NODIS/CHEROKEE

E.O. 11652: XGDS1
TAGS: PFOR, JO
SUBJECT: SECRETARY'S MESSAGE FOR KING HUSSEIN

REF: STATE 208155

1. DELIVERED SECRETARY'S MESSAGE TO ZAID RIFAI AT 0500. HE WILL GET IT TO KING WHEN LATTER AWAKES. RIFAI FOUND IT ENCOURAGING AND SENDS HIS BEST WISHES TO SECRETARY FOR THIS VITAL TRIP.

2. RIFAI SAYS KING WILL STILL WANT TO KNOW OUR REACTION TO SENDING OF SECOND BRIGADE. I TOLD HIM TO LOOK AT LAST PARAGRAPH CAREFULLY. HE THEN ASKED IF HE SHOULD READ IT AS OKAYING THE SECOND BRIGADE. HERE I HESITATED AS I AM NOT SURE THAT IS EXACTLY WHAT WE WANT TO CONVEY.

3. I REALIZE THAT WE MAY NOT WANT TO BE PUT INTO POSITION OF GIVING EXPLICIT APPROVAL. IF YOU WANT ME TO TAKE THIS ON MYSELF, I'LL DO SO. PLEASE ADVISE.

BROWN

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Department of State

TELEGRAM

0 200925Z OCT 20
FM AMEMBASSY JIDDA
TO SECSTATE WASHDC IMMEDIATE 5240
BT
S E C R E T JIDDA 4603

CONTROL: 5887Q
RECVD: 20 OCT 73
5:54AM

NOD IS/CHEROKEE

E.O. 11652: XGDS-1
TAGS: PFOR, SA
SUBJECT: MESSAGE FROM SECRETARY TO KING FAISAL

REF STATE 208157

1. SECRETARY'S LETTER REFEEL DELIVERED TO CHIEF OF ROYAL DIWAN WHO WAS EXTREMELY PLEASED AND SAID HE WOULD IMMEDIATELY RELAY TO KING.
2. WAHAB WAS UNFORTUNATELY NOT AVAILABLE AT ANY OF HIS NUMBERS OR HABITUAL LOCATIONS NIGHT OF OCT 20-21 AND LETTER DID NOT REACH HIM UNTIL AFTER NEWS OF KISSINGER'S VISIT BROKE ON BBC 0700 HOURS LOCAL.
3. WAHAB HOWEVER CLEARLY UNDERSTANDS LETTER DESPATCHED PRIOR TO ANNOUNCEMENT OF KISSINGER'S TRIP AND FEELS SECRETARY'S THOUGHTFULNESS WILL BE MUCH APPRECIATED.

AKINS

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Department of State

Turkey
X-War

TELEGRAM

SECRET 880

PAGE 01 ANKARA 08346 202215Z

72 (15)
ACTION SS-30

INFO OCT-01 ISO-00 CCO-00 SSO-00 NSCE-00 DODE-00 CIAE-00

INRE-00 NSAE-00 /031 W

040306

201837Z OCT 73
FM AMEMBASSY ANKARA
TO SECSTATE WASHDC IMMEDIATE 1451
INFO AMEMBASSY MOSCOW PRIORITY
USMISSION NATO PRIORITY

SECRET ANKARA 8346

EXDIS

CORRECTED COPY - TEXT

E.O. 11652: GDS
TAGS: XF, TU, UR
SUBJ: SOVIET OVERFLIGHTS OF TURKISH TERRITORY

REF: ANKARA 8207, 8217

1. FOREIGN MINISTER BAYULKEN ASKED ME TO COME TO HIS OFFICE THIS MORNING, OCTOBER 20. IN A CONVERSATION LASTING MORE THAN ONE HOUR, HE INQUIRED INTER ALIA ABOUT US ASSESSMENT OF ME MILITARY SITUATION, THE STATUS OF US-SOVIET EXCHANGES ON THE ME QUESTION, AMZ THE USG'S REACTION TO HIS THREE POINT PROPOSAL FOR ENDING HOSTILITIES AND BRINGING ABOUT A SETTLEMENT (SEPTEL). IN THE MIDST OF OUR EXCHANGES, I ASKED BAYULKEN HOW THE USSR HAD RESPONDED TO HIS VIEWS ABOUT A SOVIET AIRLIFT OVER TURKISH TERRITORY (REPTELS).

2. BAYULKEN SAID THAT HE HAD PLANNED BEFORE THE MEETING TO LET ME KNOW OF DEVELOPMENTS IN THIS RESPECT. HE THEN WENT ON TO CLAIM THAT THE SOVIET HAD ACQUIESCED IN THE TURKISH POSITION, WHICH WAS THAT NO IMPRESSION SHOULD BE CREATED THAT THERE WAS AN AIR BRIDGE OVER TURKEY. HE WAS GLAD TO BE ABLE TO REPORT TO ME THEREFORE THAT THERE WOULD BE ONLY A FEW MORE FLIGHTS OVER

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Department of State **TELEGRAM**

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PAGE 02 ANKARA 08346 202215Z

TURKEY AND THEY WOULD NOT BE OPERATED ON A CONTINUING BASIS.

3. I EXPRESSED MARKED SURPRISE THAT HE WAS CONVEYING THIS NEWS TO ME AS A TURKISH SUCCESS. THERE ENSUED SOME FIFTEEN MINUTES OF DISCUSSION, DURING WHICH I REPEATEDLY PRESSED HIM FOR SPECIFICS ON NUMBERS OF OVER-FLIGHTS WHICH WOULD BE PERMITTED UNDER WHAT I COULD ONLY ASSUME WAS AN UNDERSTANDING NOW REACHED BETWEEN TURKEY AND THE USSR ON THIS SUBJECT. BAYULKEN WAS DISTINCTLY UNCOMFORTABLE, AND WAFFLED CONSIDERABLY, SAYING AT ONE POINT THERE WOULD BE ONLY TEN FLIGHTS IN ALL, AT ANOTHER, TWELVE TO FIFTEEN. HE SAID THERE HAD NOT BEEN, STRICTLY SPEAKING, A BARGAINING SESSION WITH THE SOVIETS, BUT HE FELT THEY WOULD LIVE UP TO THE UNDERSTANDING THAT HAD BEEN REACHED.

4. WHEN I AGAIN PRESSED TO FIND OUT EXACTLY HOW MANY FLIGHTS BAYULEN FELT THE SOVIETS CONSIDER HAD BEEN ACQUIESCED IN BY THE TURKS, IT BECAME CLEAR THAT HE HAD NOT SET AN EXACT NUMBER IN HIS DISCUSSIONS WITH THE SOVIETS. IT WAS CLEAR THAT TWELVE OR FIFTEEN FLIGHTS ON A ONE-SHOT BASIS IS WHAT BAYULKEN HAS IN MIND, BUT I DID NOT COME AWAY AT ALL SATISFIED THAT THIS WAS EQUALLY UNDERSTOOD BY THE SOVIETS.

5. REFERRING TO THE NUMBERS BAYULKEN HAD USED, HOWEVER, I ASKED WHAT WOULD HAPPEN IF THESE WERE EXCEEDED BY THE SOVIETS. BAYULKEN RESPONDED THAT HE HAD INDICATED TO THE SOVIETS THE POSSIBILITY THAT TURKEY WOULD "INTERFERE" WITH ANY ADDITIONAL FLIGHTS.

6. I SAID TO BAYULKEN THAT, DRAWING ON THE SPIRIT OF CANDOR THAT SHOULD ALWAYS CHARACTERIZE OUR RELATIONS, I MUST MAKE IT CLEAR TO HIM THAT THE DECISION HE WAS REPORTING TO ME WOULD BE VERY TROUBLING TO MY GOVERNMENT. DESPITE OUR CONCERN OVER THE SOVIET ACTIVITIES IN THE MIDDLE EAST, CONCERN WHICH TURKEY MUST SURELY SHARE, WE HAD GONE TO CONSIDERABLE EFFORT TO RESPECT TURKEY'S POSITION OF NEUTRALITY. WE WOULD CERTAINLY NOT HAVE THOUGHT, ON THE OTHER HAND, THAT TURKEY WOULD HAVE ACQUIESCED TO SOVIET OVERFLIGHTS IN THAT WAY.

7. I ADDED THAT MY GOVERNMENT'S CONCERN WOULD BE BASED ON BOTH

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TELEGRAM

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PAGE 03 ANKARA 08346 202215Z

OPPOSITION TO ANY STEPS WHICH FACILITATED SOVIET EFFORTS IN THE MIDDLE EAST AND ON OUR CONCERN OVER THE APPARENT DISCRIMINATION IN TURKISH TREATMENT OF SOVIET AND US RESUPPLY EFFORTS. BAYULKEN SOUGHT TO DEFEND THE TURKISH POSITION BY INDICATING, AS HE HAD IN EARLIER CONVERSATIONS, THAT TURKEY COULD NOT STOP THE OVERFLIGHTS UNDER THE MONTREUX CONVENTION. IN RESPONSE I REFERRED TO THE OTHER ELEMENTS THAT HAD SUBSEQUENTLY CONDITIONED THE MONTREUX LANGUAGE (CHICAGO CONVENTION PAST PRACTICE), AND MADE CLEAR MY BELIEF THAT TURKEY AS A PRACTICAL MATTER COULD CERTAINLY CONTROL THE USE OF ITS AIR SPACE IN THIS SITUATION.

8. COMMENT: I THINK WE SHOULD CONTINUE TO MAKE IT CLEAR THAT THE USG IS DEEPLY DISAPPOINTED AND SERIOUSLY CONCERNED BY THIS WAFLING ON THE PART OF A CLOSE FRIEND. WE SHOULD ALSO STRESS OUR CONCERN OVER WHAT APPEARS TO BE BOTH ASSISTANCE TO SOVIET ACTIVITIES AND A DISCRIMINATORY POLICY ADVERSELY AFFECTING US OPERATIONS. UNLESS INSTRUCTED TO THE CONTRARY, THIS IS THE LINE I WILL CONTINUE TO TAKE.
MACOMBER

NOTE BY OC/T: EXDIS CAPTION ADDED PER MR TWOHIE, S/S-O 10/20/73.

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CONTROL: 5814Q
RECD: 20 OCT 73 1:45AM

Z 200531Z OCT 73 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY AMMAN FLASH 4976
BT
S E C R E T STATE 208589

NODIS/CHEROKEE

E.O. 11652: XGDS-1
TAGS: PFOR, JO
SUBJECT: SECRETARY'S MESSAGE FOR KING HUSSEIN
REF; AMMAN 5579, STATE 208155

YOU SHOULD DISCOURAGE.
KISSINGER

DRAFTED BY: S/S:MR.PICKERING

APPROVED BY: S/S-O:MR.PICKERING

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DE RUESMDQ #6076/1 2931035
O 201009Z OCT 73
FM AMEMBASSY MADRID

TO SECSTATE WASHDC IMMEDIATE 7010

INFO USNMR SHAPE BRUSSELS IMMEDIATE
USCINCEUR IMMEDIATE
AMEMBASSY LONDON 1232

S E C R E T SECTION 1 OF 2 MADRID 6076

EXDIS
USNMR SHAPE AND USCINCEUR FOR GENERALS GOODPASTER AND EADE
E.O. 11652: GDS
TAGS: PFOR MARR SP XF UK
SUBJ: SPECIAL JOINT COMMITTEE MEETING: U.S. USE OF SPANISH BASES
REF: (A) MADRID 5933 (B) MADRID 6004 (C) MADRID 5951

1. SPECIAL MEETING OF JOINT COMMITTEE BEGAN AT SIX PM
OCTOBER 19 AND CONTINUED FOR ALMOST TWO AND A HALF HOURS.
FOREIGN MINISTER AND I WERE ACCOMPANIED BY RESPECTIVE
MILITARY ADVISORS, GENERAL DIEZ-ALGERIA AND GENERAL EADE,
AND BY SPANISH AND U.S. MILITARY AND DIPLOMATIC SECRETARIES.

2. IN OPENING REMARKS, FOREIGN MINISTER EXPLAINED GDS
HAD CALLED SPECIAL MEETING TO EXAMINE SITUATION CREATED BY
MIDDLE EAST CONFLICT AND POSSIBLE WAYS U.S. AIRLIFT TO ISRAEL
MIGHT IMPINGE ON BASES. HE ACKNOWLEDGED THAT GDS HAD FELT
NEED FOR MEETING EVEN THOUGH SPANISH AND U.S. POSITIONS HAD
BEEN AIRED IN OUR MEETINGS OF OCTOBER 17 AND 18, (REFS
A AND B), AND THOUGH U.S. HAD PROVIDED LETTER OF
EXPLANATION ON DEVELOPMENTS OBSERVED AT TORREJON BY
SPANISH OFFICIALS (REF C).

3. LOPEZ-RODD INJECTED NOTE OF OPTIMISM THAT MIDDLE EAST
WAR MAY SOON END, COMMENTING THAT SOVIET AMBASSADOR IN
WASHINGTON HAD CONFIRMED TO SPANISH AMBASSADOR THAT HE
WAS IN CONTACT WITH SECRETARY OF STATE ABOUT CONFLICT
AND THAT "WITHIN TWO WEEKS" TWO AMBASSADORS COULD HAVE
LUNCH TOGETHER "TO CELEBRATE SUCCESS". I REITERATED
FERVENT HOPE OF U.S. FOR EARLY END TO WAR AND JUST,

* * * * * WHSR COMMENT * * * * *

QUANDT VIA WHSR

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EQUITABLE AND LASTING PEACE.

4. FOREIGN MINISTER THEN DISCUSSED IN SOME DETAIL GOS POSITION IN CURRENT SITUATION, PARTLY IN RESPONSE TO SUBSTANCE OF MY DEMARCHE OF OCTOBER 18. HE ADVANCED FOLLOWING CONSIDERATIONS:

A) GOS NOT "INWARD LOOKING" AS U.S. STATEMENT CLAIMS (REF B) BUT IS OF COURSE CONCERNED WITH ITS OWN INTERESTS AND SECURITY AND MUST TAKE INTO ACCOUNT REAL EXTERNAL PRESSURES. IMPORTANT FACTOR IS THAT SPAIN HAS TERRITORIAL BORDERS WITH THREE ARAB STATES, ALGERIA, MOROCCO AND MAURITANIA. PRESERVATION OF GOOD SPANISH-ARAB RELATIONS IS IN GREAT INTEREST OF BOTH SPAIN AND U.S., WHOSE INTERESTS SPAIN REPRESENTS IN UAR. DR. KISSINGER HAD EXPRESSED HIS AWARENESS OF GOS SPECIAL INTEREST IN MOROCCO AND APPRECIATED SPAIN'S WILLINGNESS TO FOLLOW EVENTS THERE. MISUSE OF SPANISH BASES WOULD AFFECT SPAIN'S STANDING WITH ARABS AND, CONCOMITANTLY, DAMAGE U.S. INTERESTS.

B) IN SPANISH VIEW, MIDDLE EAST CONFLICT IS NEITHER ATTACK ON NOR THREAT TO WEST, BUT CONTINUATION OF HISTORICAL JEWISH-ARAB STRUGGLE. WHEN BASES AGREEMENT REACHED IN 1970, 1967 MIDDLE EAST WAR WAS A THING OF PAST AND NOT A CONSIDERATION. THEREFORE, SPAIN COULD NOT CONCEIVE OF ANY POSSIBLE CONNECTION BETWEEN MIDDLE-EAST TENSIONS AND BASES.

C) GOS INFORMED BY CONFIDENTIAL, "RELIABLE" AMERICAN SOURCE THAT U.S. GOVERNMENT HAS ASSURED U.K. THAT U.S. BASES THERE WILL NOT BE USED IN SUPPORT OF AIRLIFT, NOT EVEN FOR AERIAL REFUELING. THERE IS EVEN GREATER JUSTIFICATION FOR GOS TO RECEIVE SUCH ASSURANCES SINCE SPAIN IS NOT NATO MEMBER AND HAS THREE ARAB NEIGHBORS.

5. RESPONDING TO THESE POINTS, I REAFFIRMED U.S. APPRECIATION OF SPAIN'S SPECIAL RELATIONSHIP WITH ARABS, BUT OBSERVED THAT RELATIONS OF PRESENT CONFLICT TO OVERALL EAST-WEST RELATIONS STILL HAD TO BE BORNE IN MIND. MASSIVE SOVIET AIRLIFT, IN FACE OF INITIAL U.S. RESTRAINT, HAD ADDED NEW DIMENSION AND FORCED U.S. TO RESPOND IN ORDER TO AVOID DESTABILIZATION OF MILITARY BALANCE. I DECLINED TO COMMENT ON ANY REPORTS OF U.S. ASSURANCES TO U.K. OR RELIABILITY OF THEIR SOURCE, BUT ASSURED HIM I WOULD REPORT HIS VIEWS.

6. FOREIGN MINISTER PROFESSED TO UNDERSTAND U.S. DESIRE TO MAINTAIN BALANCE AND ARREST ANY SOVIET ADVANCE IN AREA, BUT HE FAILED TO UNDERSTAND WHY U.S. MUST MAINTAIN AIRLIFT THROUGH SPANISH AIRSPACE. GREAT CIRCLE ROUTE FROM U.S. TO ISRAEL, HE NOTED, IS VIA GANDER, (NEWFOUNDLAND) FRANCE, U.K., GREECE AND TURKEY. HE WONDERED WHY U.S. DOESN'T RUN ITS AIRLIFT OVER THIS ROUTE AND THUS AVOID INVOLVING SPAIN IN CONFLICT AND IMPERILING ITS RELATIONS

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WITH ARABS. HE HAD BEEN INFORMED THAT AIRLIFT PLANES ARE
OVERFLYING SPANISH TERRITORY AND THEIR CONTRAILS ARE
OBSERVED FROM TOWNS IN SOUTH SUCH AS ALMERIA.
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DE RUESMDQ #6076/2 2931100
O 201009Z OCT 73
FM AMEMBASSY MADRID

TO SECSTATE WASHDC IMMEDIATE 7011

INFO USNMR SHAPE BRUSSELS IMMEDIATE
USCINCEUR IMMEDIATE
AMEMBASSY LONDON 1233

S E C R E T SECTION 2 OF 2 MADRID 6076

EXDIS

7. ASSERTIONS ABOUT POSSIBLE U.S. INTRUSIONS INTO SPANISH AIRSPACE, I REPLIED, SHOULD BE INVESTIGATED BECAUSE I WAS CONFIDENT THAT WAS NOT U.S. INTENTION. WHILE I DISCLAIMED DETAILED KNOWLEDGE OF FLIGHT PATHS, I SAID U.S. NORMAL PRACTICE IS TO OVERFLY INTERNATIONAL WATERS AND DEVIATIONS FROM THIS PRACTICE WOULD BE IN VIOLATION OF INSTRUCTIONS AND WARRANT INVESTIGATION. BUT I CAUTIONED AGAINST QUICK CONCLUSIONS ABOUT IDENTIFICATION OF HIGH-FLYING PLANES OR THEIR POSITIONS ON BASIS OF CONTRAILS.

8. CITING SECTION ONE ARTICLE VIII, PARAGRAPH ONE OF AGREEMENT IN IMPLEMENTATION, FOREIGN MINISTER FELT IT WAS CLEAR THAT, IN CASE OF AIRCRAFT NOT STATIONED IN SPAIN, OVERFLIGHT RIGHTS CONDITIONAL UPON AIRCRAFT PERFORMING FUNCTIONS AUTHORIZED UNDER AFC. HE CONSIDERED OVERFLIGHTS TO RESUPPLY ISRAEL NOT REPEAT NOT WITHIN PURVIEW OF AFC. HE FURTHER UNDERSTOOD THAT NO AUTHORITY EXISTS TO USE BASES IN SUPPORT OF ANY BELLIGERENT, NOT EVEN THEIR USE BY TANKERS TO REFUEL AIRCRAFT ENROUTE TO WAR ZONE. TO ILLUSTRATE SPAIN'S STRONG COMMITMENT TO NON-INVOLVEMENT, HE RECALLED THAT IN DARK DAYS OF 1939 AND 1940 FEEBLE SPAIN HAD FIRMLY RESISTED PRESSURES FROM THEN TRIUMPHANT GERMANY TO USE SPANISH SHIPS TO REFUEL GERMAN SUBS ON HIGH SEAS. I PROMISED TO REPORT THESE VIEWS TO USG.

9. FOR REMAINDER OF MEETING LOPEZ-RODD DIRECTED DISCUSSIONS TOWARD STANDING SPANISH REQUEST FOR TRANSFER OF 98TH TANKER WING FROM TORREJON TO ZARAGOZA AIR BASE (DISCUSSIONS TO BE

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REPORTED IN SEPARATE MESSAGE). SHORTLY BEFORE ADJOURNMENT (HE COMMENTED HE WAS OBLIGED TO BREAK OFF TO KEEP APPOINTMENT WITH SAUDI ARABIAN FONMIN), HE RECEIVED FROM MFA AIDE COPY OF EUROPA PRESS PRESS RELEASE, DATELINE MADRID, OCTOBER 19, WHICH HE READ AND THEN GAVE ME. RELEASE (TEXT PROVIDED IN MADRID 6074) REPORTED SPANISH TERRITORY AROUND ALMERIA BEING OVERFLOWN DAILY BY LARGE NUMBERS OF USAF TRANSPORTS AND FIGHTER-BOMBERS BOUND FOR ISRAEL. TAKING INTO ACCOUNT NORMAL PRESS PROPENSITY FOR ERROR, FONMIN STILL FELT THAT RELEASE, IF HE WAS UNSUCCESSFUL IN BLOCKING IT, WOULD AROUSE PUBLIC OPINION AND BRING NEW ARAB PRESSURES, PARTICULARLY FROM ALGERIA AND MOROCCO, COUNTRIES LYING NEAR ROUTES BEING FLOWN BY U.S. PLANES. I FOUND IT DIFFICULT TO BELIEVE NEWS AGENCY'S CLAIMS, REMINDING HIM AGAIN THAT AIRCRAFT UNDER SOME CONDITIONS CAN BE SEEN FROM GREAT DISTANCE. BUT I PROMISED TO LOOK INTO THESE ALLEGATIONS. RIVERO
BT

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FLASH -
ST0326
DE RUQPSDA #8304 2931230
Z 201230Z OCT 73
FM AMEMBASSY MANAMA BAHRAIN

TO SECSTATE WASHDC FLASH 0923
AMEMBASSY KUWAIT KUWAIT FLASH 0908

C O N F I D E N T I A L MANAMA 0671

E.O. 11652 : N/A
TAGS : PEUR, HARR, BA
SUBJECT : MIDEASTFOR AGREEMENT ENDED BY BAHRAIN
REF : MANAMA 0664

SUMMARY: BAHRAIN HAS SERVED FORMAL NOTICE OF ENDING OF
MIDEASTFOR AGREEMENT. GDB WILLING TO HONOR AGREEMENT-
PROVIDING FOR ONE YEAR NOTICE, BUT WOULD PREFER DEPARTURE SOONER:
END SUMMARY. ✓

1. AT 1230 HOURS OCT 20 GDB FORNIN CALLED CHARGE TO
MINISTRY AND FORMALY ANNOUNCED ENDING OF MIDEASTFOR
STATIONING AGREEMENT. HE NOTED THAT BAHRAIN VALUED ITS
LONG TERM RELATIONSHIP WITH THE U.S. AND STRESSED THAT THIS
WOULD IN NO WAY AFFECT BAHRAIN'S DIPLOMATIC OR OTHER TIES
WITH U.S.

2. HE REPORTED GDB FELT IT NOT APPROPRIATE TO HAVE US
MILITARY FACILITY AT TIME WHEN US INTERVENTION IN MIDDLE
EAST IS SHOWN BY PRESIDENT'S SUBMISSION OF LARGE EMERGENCY
SECURITY

ASSISTANCE BILL TO CONGRESS. HE NOTED THAT BAHRAIN
WAS ONLY COUNTRY IN AREA WITH US MILITARY PRESENCE, AND
ALTHOUGH GDB HAD TRIED TO PLAY THIS DOWN, IT WAS HIGHLY
VISIBLE AND SUBJECT OF COMMENT. MOREOVER, OTHER COUNTRIES IN
AREA HAD ALREADY ANNOUNCED SANCTION IN THE FORM OF OIL-CUT-
BACKS TO THE US, AND BAHRAIN DID NOT HAVE OIL TO WITHHOLD.
HE ALSO REFERRED TO RECENT DEMONSTRATION IN MANAMA AND SAID
THAT THIS SORT OF ACTIVITY COULD BE EXPECTED TO GROW UNTIL US-
BAHRAIN RELATIONSHIPS WOULD APPEAR IN WORST LIGHT. HE ADDED
THAT STEP WAS IMPORTANT FOR SECURITY AND DEVELOPMENT OF
BAHRAIN AS PART OF MIDDLE EAST.

3. ALTHOUGH GDB WILL INFORM USC BY LETTER, HE STATED THAT THIS
ANNOUNCEMENT CONSTITUTES THE FORMAL DECISION. HE CONFIRMED

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SCOWCROFT, LL, SAUNDERS

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BAHRAIN'S INTENTION TO HONOR PARA 14 OF THE AGREEMENT WITH ONE YEAR NOTICE TO DATE FROM OCT 20, 1973. IF, HOWEVER, THE US NAVY CAN LEAVE SOONER, IT WOULD BE BETTER FROM THE STAND-POINT OF GDB. HE ASKED THAT WE CONVEY ANSWER RE TIMING OF DEPARTURE.

4. GDB INTENDS TO MAKE FORMAL ANNOUNCEMENT OF DECISION AT 1630 LOCAL (1330 ZULU). AT THE SAME TIME GDB WILL ANNOUNCE DECISION TO FOLLOW RECENT AGREEMENT REACHED IN KUWAIT ON OIL-CUTBACK.

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OP IMMED
DE RUEHC #8776 2940934
O 210720Z OCT 73
FM SECSTATE WASHDC

TO ALL DIPLOMATIC AND CONSULAR POSTS IMMEDIATE
AMEMBASSY NOUAKCHOTT IMMEDIATE 2711
USDEL SALT TWO IMMEDIATE 2871
SECDEF IMMEDIATE
JCS/NMCC IMMEDIATE
CINCEUR IMMEDIATE
CINCLANT IMMEDIATE
CINCPAC IMMEDIATE
CSA IMMEDIATE
CNO IMMEDIATE
MAC SCOTT AFB IMMEDIATE
CMC IMMEDIATE
ZEN/AMEMBASSY SUVA BY POUCH
ZEN/AMEMBASSY BANJUL BY POUCH
ZEN/AMCONSUL CURACAO BY POUCH
ZEN/AMCONSUL MARTINIQUE BY POUCH
XMT AMEMBASSY SUVA
AMEMBASSY BANJUL
AMCONSUL CURACAO
AMCONSUL MARTINIQUE

S E C R E T STATE 208776

EXDIS MILITARY HANDLE AS SPECAT
INFORM CONSULS
E.O. 11652: GDS
TAGS: XX
SUBJECT: MIDDLE EAST SITUATION

1. FOLLOWING IS MIDDLE EAST SITUATION THROUGH EVENING
OCTOBER 20.

2. EGYPTIAN FRONT. FIGHTING WAS INTENSE ON BOTH BANKS OF
THE CANAL THROUGHOUT THE COMBAT DAY OCTOBER 20. THE
ISRAELIS CONTINUE TO REVEAL PUBLICLY LITTLE MORE THAN THAT
THEIR FORCES WEST OF CANAL ARE STEADILY ENLARGING THE IDF
BRIDGEHEAD TO NORTH AND SOUTH OF CROSSING POINT. ISRAELI

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OFFICERS BRIEFING ATTACHES AT MID-DAY (EDT) USED PHRASES SUCH AS "THE BEGINNING OF THE END" FOR EGYPT.

3. IDF APPARENTLY HAS SECURED NORTHERN FLANK OF THEIR BRIDGEHEAD TOWARD ISMAILIA, AND CLAIMS THAT IDF FORCES IN CENTER HAVE SECURED CAIRO-ISMAILIA ROAD AND HAVE EFFECTIVELY INTERDICTED ALL ROADS AND RAILROADS FROM CAIRO TO SUEZ CITY AND ISMAILIA. THE HEAVIEST FIGHTING, HOWEVER, APPEARS TO BE ON SOUTHERN FRONT OF THE IDF FORCES WEST OF THE CANAL. THESE FORCES, STALLED YESTERDAY IN THEIR DRIVE TOWARD SUEZ CITY BY AN EGYPTIAN COUNTERATTACK, OVERRAN ENEMY'S 4TH DIVISION HEADQUARTERS AND WENT ON TO ATTACK EGYPTIAN 3RD ARMY HEADQUARTERS NEAR JEBAL JAFRA. ISRAELI FORCES, AIR AND GROUND, STILL HAVE SAM AND ARTILLERY SITES AS TOP

PRIORITY TARGETS.

4. ISRAELIS NOW CLAIM THAT MUCH OF FIGHT HAS GONE OUT OF EGYPTIANS, MANY OF WHOM ARE FLEEING WESTWARD. IDF SAID THAT ENEMY OFFICERS ARE BEING CAPTURED, INCLUDING SOME GENERALS, BUT THAT TROOPS ARE LEFT ALONE IN THEIR RETREAT. REPORTS FROM CAIRO INDICATED THAT EGYPTIAN FORCES,

INCLUDING SOME SA-6 UNITS, SEEM TO BE BEING MOVED FROM EAST TO THE WEST BANK OF CANAL, PROBABLY TO HELP IN ATTEMPT TO CONTAIN IDF BRIDGEHEAD. SAME REPORTS INDICATE EGYPTIAN AIR LOSSES TODAY AS 14 MIGS'S AND THREE HELICOPTERS. AIR AND NAVAL ACTIVITY CONTINUED AT A HIGH LEVEL, WITH ISRAELI AIR, NAVAL, AND NAVAL COMMANDO ATTACKS ALONG NILE DELTA COAST AND ON RED SEA COAST.

5. SYRIAN FRONT. FRONT CONTINUES TO BE RELATIVELY QUIET. JORDANIANS ARE REPLACING THE LOSSES OF THEIR 40TH BRIGADE IN SYRIA, AND MAY BE DOING SO AT A HIGHER LEVEL THAN JORDANIANS HAVE SO FAR REVEALED. THE PRESSURE ON KING HUSSEIN TO COMMIT MORE FORCES IS GAINING STEADILY. JORDANIAN OFFICERS REPORTEDLY NOT HAPPY WITH IRAQI PERFORMANCE AND IDF OFFICER SAID THAT ON OCTOBER 19 SYRIAN AIR CONTROLLERS DIRECTED IRAQI JETS AGAINST JORDANIANS BY MISTAKE. IDF ALSO CLAIMED THAT A SYRIAN GENERAL WAS HANGED IN DAMASCUS THIS MORNING FOR "FAILURE IN BATTLE." A SAM-6 SITE IS REPORTED TO HAVE BEEN SET UP IN LATAKIA. ISRAELI NAVAL ACTION AGAINST SYRIAN COASTAL TARGETS CONTINUES.

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6. OIL AND MONEY FRONT. EMBASSY JIDDA HAS CONFIRMED PRESS REPORTS THAT SAUDI ARABIA HAS CUT OFF ALL OIL SHIPMENTS TO THE US. THE DECREE OF THE ROYAL DIWAN SAID THAT IN ADDITION TO A TEN PERCENT REDUCTION IN PRODUCTION, KING HAS ORDERED ALL EXPORTS TO US STOPPED BECAUSE OF THE STAND THE US HAS TAKEN IN THE MATTER OF INCREASED MILITARY SUPPORT FOR ISRAEL. PRESS REPORTS SAY ALGERIA ALSO HAS CUT OIL TO US.

7. EMBASSY KUWAIT REPORTS THAT ARAB CENTRAL BANKERS MAY MEET SOON TO DISCUSS USE OF ARAB FINANCIAL RESERVES AS A WEAPON TO WEAKEN DOLLAR- EMBASSY BELIEVES, HOWEVER, THAT GOK WILL NOT BEGIN TO ATTEMPT INTERNATIONAL FINANCIAL MANIPULATIONS, THOUGH PRIVATE ARABS MAY MOVE OUT OF DOLLAR HOLDINGS IN RESPONSE TO CRISIS AND TO WEAKNESS OF DOLLAR ON EUROPEAN MARKETS.

8. AMERICAN FRONT. THE PRESIDENT OF THE INTERNATIONAL LONGSHOREMEN'S ASSOCIATION SAID TODAY THAT A PLANNED BOYCOTT OF ALL CARGO AND SHIPS BOUND FOR SOVIET UNION HAS BEEN PUT OFF UNTIL TUESDAY TO GIVE SECRETARY KISSINGER A CHANCE TO END ARAB-ISRAELI WAR. RUSH
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